

## DRAFT TEXT

on

### SBI 61 agenda item 17 Gender and climate change

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[*The Conference of the Parties,*

*Recalling* decisions 36/CP.7, 1/CP.16, 23/CP.18, 18/CP.20, 1/CP.21, 21/CP.22, 3/CP.23, 3/CP.25, 1/CP.26, 20/CP.26, 24/CP.27 and 15/CP.28,

*Acknowledging* the continuing need for mainstreaming a gender perspective in all relevant targets and goals of activities under the [Convention][UNFCCC] as an important contribution to increasing their effectiveness, fairness and sustainability,

*Also acknowledging* the important role of the enhanced Lima work programme on gender and its gender action plan in advancing gender equality and women's empowerment in the UNFCCC process, as confirmed by the final review of the programme by the Subsidiary Body for Implementation at its sixtieth session,

[*Recalling* Article 4, paragraph 3, of the Convention, which states that new and additional financial resources shall be provided by developed country Parties, taking into account the need for adequacy and predictability in the flow of funds and the importance of appropriate burden sharing,]

*Recognizing with concern* that climate change impacts on [all] women and men [, and girls and boys][in all their diversity] can often differ owing to historical and current inequalities[, including gender and race inequality,] and multidimensional factors and can be more pronounced in developing countries and for local communities and Indigenous Peoples,

[*Acknowledging* that, as climate change is a common concern of humankind, Parties should, when taking action to address climate change, respect, promote and consider their respective obligations on human rights, the right to health, [food security,] the rights of [Indigenous Peoples,] local communities, migrants, children, persons with disabilities and people in vulnerable situations and the right to development, as well as gender equality, the empowerment of women and intergenerational equity;][*Also acknowledging* the right to a clean, healthy and sustainable environment,<sup>1</sup> ]

*Taking into account* the imperatives of a [just transition of the workforce and the creation of decent work and quality jobs in accordance with nationally defined development priorities][just and equitable transition, which encompasses pathways that include energy, socioeconomic, workforce and other dimensions, all of which must be based on nationally defined development priorities and include social protection so as to mitigate potential impacts associated with the transition],

*Acknowledging* that the people and communities on the frontlines of climate change, [including Indigenous women and girls][including women and girls from Indigenous Peoples and local communities][, in all their diversity], who most often experience the direct impacts of climate change, are leaders with the knowledge, skills and perspectives essential to undertaking effective climate action],

[*Also acknowledging* that the severity of climate change impacts depends strongly on the vulnerability of human and ecological systems and that, because vulnerability is dynamic and relates to the sensitivity and adaptive capacity of those systems, the risks of impacts vary at fine scale, not only across societies and communities but also among people within them,][*Also acknowledging* that the vulnerability [of women and girls] to climate change [is][can be] exacerbated by [discrimination and] [intersecting][various] context-specific factors, such as [gender,] sex, age, disability, social condition, racial discrimination and ethnicity, based on national context, influencing the [sensitive] adaptive capacity of human and ecological systems,]

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<sup>1</sup> Decision 1/CMA.5.

[*Recalling* the invitation arising from the first global stocktake to relevant work programmes and constituted bodies under or serving the Paris Agreement to integrate relevant outcomes of the first global stocktake into the planning of their future work, in line with their mandates, including in their implementation of the outcome of the review of the enhanced Lima work programme on gender and its gender action plan,]

[*Also recalling* the encouragement to Parties to implement climate policy and action that is gender-responsive, fully respects human rights, and empowers youth and children,]

[*Further recalling* that Parties and non-Party stakeholders were urged to join efforts to accelerate delivery through inclusive, multilevel, gender-responsive and cooperative action,]

[*Recalling* the framework for the global goal on adaptation, under which one target is for Parties to have in place by 2030 country-driven, gender-responsive, participatory and fully transparent national adaptation plans, policy instruments, and planning processes and/or strategies, covering, as appropriate, ecosystems, sectors, people and vulnerable communities, and have mainstreamed adaptation in all relevant strategies and plans,]

1. *Takes note* of the synthesis report on progress, challenges, gaps and priorities in implementing the gender action plan, and future work to be undertaken on gender and climate change<sup>2</sup> and the summary report on the in-session workshop held at the 60th session of the Subsidiary Body for Implementation (2024) to discuss the synthesis report<sup>3</sup> and *recognizes* the action taken by Parties, observers, UNFCCC constituted bodies and United Nations entities, as well as by the secretariat, to implement the enhanced Lima work programme on gender and its gender action plan;

2. *Also recognizes* the importance of considering developing countries that are particularly vulnerable to the impacts of climate change and segments of populations that are vulnerable owing to [geography, socioeconomic status, livelihoods, gender, age, [ethnicity,] minority status, displacement or disabilities], as well as the ecosystems on which they depend, in responding to loss and damage associated with the [adverse effects][impacts] of climate change];

3. *Takes note* of the reports on the gender composition [by the secretariat to track women's representation in] of Party delegations and constituted bodies,<sup>4</sup> [which highlight the persistent lack of progress in and the urgent need for improving the representation of women in Party delegations and constituted bodies][, particularly women from developing countries];

4. *Also takes note* of the reports on progress in integrating a gender perspective into constituted body processes,<sup>5</sup> which indicate that an increasing number of constituted bodies are reporting on gender, and *encourages* constituted bodies to continue strengthening their efforts in this area[, as applicable];

4bis. *Welcomes* the synthesis report<sup>6</sup> by the secretariat on implementation of gender-responsive climate policies, plans, strategies and action, as reported by Parties in reports and communications under the UNFCCC, and the progress reflected therein;

4ter. *Encourages* Parties to continue strengthening the integration of gender into the development and implementation of national climate policies, plans, strategies and action, as applicable and on the basis of national circumstances;

5. *Encourages* Parties to enhance their efforts to implement the mandates arising from the decisions referred to in the preamble;

6. *Decides* to extend the enhanced Lima work programme on gender for a period of ten years;

7. CMA item deleted

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<sup>2</sup> FCCC/SBI/2024/11.

<sup>3</sup> FCCC/SBI/2024/INF.6.

<sup>4</sup> FCCC/CP/2019/9, FCCC/CP/2021/4, FCCC/CP/2022/3 FCCC/CP/2023/4 and FCCC/CP/2024/4.

<sup>5</sup> FCCC/CP/2019/8, FCCC/CP/2021/5, FCCC/CP/2023/5.

<sup>6</sup> FCCC/CP/2024/5.

8. *Also decides* that a review of implementation of the enhanced Lima work programme on gender to identify progress, challenges and further work to be undertaken shall be initiated at the 70th session of the Subsidiary Body for Implementation (June 2029) with a view to the Subsidiary Body for Implementation concluding the review at its 71th session (2029) and recommending a draft decision thereon for consideration and adoption by at COP 34 (2029);

*Requests* the SBI to develop a new gender action plan at its sixty-second session (June 2025) taking into account the inputs to and outcome of the review of the enhanced Lima work programme on gender and its action plan in 2024 and workshops held in accordance with paragraphs X and X below with a view to recommending a draft decision for consideration and adoption by the Conference of the Parties at its thirtieth session (November 2025);

*Also requests* the SBI Chair, with the support of the secretariat, to organise an in-session technical workshop at its sixty-second session (June 2025) to design activities that consider the progress, challenges, gaps and priorities identified by Parties and observers in the context of the review of the enhanced Lima work programme on gender and its action plan referred to in paragraph X above, including the information presented in the synthesis report prepared by the secretariat<sup>7</sup>, with a view to informing the development of the new gender action plan;

*Invites* Parties to submit views on the format of the in-session technical workshop referred to paragraph X above by 31 March 2025;

*Decides* that other in-person or hybrid technical workshops may be held during 2025 in conjunction with existing events, such as the regional climate weeks, at the discretion of the SBI Chair upon receiving an expression of interest from any Party to host such a workshop, with a view to ensuring inclusive and balanced geographical representation at the workshops;

9. Moved to preamble (global stocktake)

10. Moved to preamble (encouragement to Parties)

11. Moved to the preamble (urged to join efforts)

12. Moved to the preamble (GGA)

13. Moved to para 4ter

14. *Acknowledges* that capacity-building, knowledge management and the sharing of experience are essential to supporting relevant actors in designing, implementing, monitoring and evaluating gender-responsive measures to combat climate change and for increasing the effectiveness of and scaling up those measures;

15. *[Recognizes* that the full, meaningful and equal participation and leadership of women, including Indigenous women and women from local communities, in all aspects of the UNFCCC process and in national- and local-level climate policymaking and action is vital to achieving long-term climate goals]*[Recognizes* women's vital role as agents of change and acknowledges that women's full, equitable and effective participation and leadership at all levels of decision-making and implementation is a prerequisite for achieving long-term climate goals]*[, which can be enhanced with the provision of financial and technical resources];]*

16. *Acknowledges* that coherence with relevant United Nations processes, in particular the 2030 Agenda for Sustainable Development, as applicable, and within national implementation will contribute to improving the efficiency and effectiveness of efforts to integrate gender considerations;

17. *Encourages* Parties and non-Party stakeholders to enhance the collection and use of [gender-] [or] [sex-]disaggregated data, as applicable[, including [intersectionality] [on multiple [and] [intersecting] forms of discrimination], in order to facilitate gender-responsive climate action and reporting;

18. *[Invites][Encourages]* Parties to [submit][include] information on efforts and steps taken to implement the enhanced Lima work programme on gender and its forthcoming gender action plan in their national reporting under the UNFCCC process, as applicable;

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<sup>7</sup> FCCC/SBI/2024/11.

[18bis. *Encourages* Parties to make use of [sex-][gender-]disaggregated data and information when measuring the results and assessing the differentiated impacts of climate actions for [reporting in their biennial transparency reports] [their national reporting under the UNFCCC process] and *invites* Parties to take an [intersectional][inclusive] approach to reporting in accordance with the [enhanced transparency framework under the Paris Agreement][reporting provisions under the UNFCCC];]

[18ter *Encourages* Parties and stakeholders to respond to the disproportionate impacts [of climate change] observed, particularly among women and girls [and other people] in vulnerable situations [who experience multiple [and intersecting] forms of discrimination;]

18quater Moved to preamble (vulnerability)

19. [*Encourages* Parties and relevant non-Party stakeholders to monitor and address [gender-] [or sex-][based violence,] [in particular] [all forms of] violence [against women and girls] targeted at women [environmental defenders and land tenure activists] [engaged in climate action] [who are particularly vulnerable to environmental crimes, climate-induced migration[, and women environmental human rights defenders and land tenure activists]] [ensuring their access to justice and remedies][, including as part of efforts to promote women's right to equal access to ownership of and control over land and natural resources, ensuring right to justice and remedies][*Urges* Parties to prevent and end gender-based violence [all forms of violence] and misogyny, eliminate harmful gender stereotypes and change norms, attitudes and behaviours that sustain gender-based inequalities;]

[19bis. *Also encourages* Parties to promote women's equal access to, ownership of and control over land and natural resources, and ensure their meaningful participation in land-use planning and climate decision-making processes at all levels;]

20. *Notes* that gender-responsive implementation and means of implementation of climate policy and action can enable Parties to raise ambition as well as enhance gender equality, just transition of the workforce and the creation of decent work and quality jobs in accordance with nationally defined development priorities;

[21. *Acknowledges* the linkages between the Lima work programme on gender and the United Arab Emirates just transition work programme and *invites* the Chairs of the subsidiary bodies to [apply] [consider applying] a gender-responsive and intersectional [inclusive] approach to discussions under the United Arab Emirates just transition work programme [on pathways to achieving][to achieve] the goals of the Paris Agreement outlined in Article 2, paragraph 1, in the context of Article 2, paragraph 2, under the United Arab Emirates just transition work programme;][*Calls on* Parties to apply a gender-responsive approach to the integration of just transition into [nationally determined contributions] [and] national strategies, encompassing pathways that consider energy, socioeconomic, workforce and other dimensions, including all forms of work and types of workers, in the planning and implementation of just transition policies, in particular informal workers and those working in domestic and care work sectors, both paid and unpaid;]

22. *Recognizes* that [all] men and boys [and [all] women and girls] [in all their diversity] are agents and beneficiaries of change and strategic partners and allies in achieving gender equality [and the empowerment of all women and girls [in all their diversity]] in the context of climate change;

[23. *Encourages* Parties, constituted bodies and the secretariat to take into account in their work the particular vulnerability of girls and the particular risk to their education and safety in the context of climate-related disasters and resource scarcity;]

24. *Also encourages* Parties to appoint and provide support for a national gender and climate change focal point for climate negotiations, implementation and monitoring;

25. *Requests* all constituted bodies to continue to include in their regular reports, and the secretariat to include in any regular reports produced under UNFCCC workstreams and work programmes, information on progress towards integrating a gender perspective into their processes;

26. [*Invites* relevant public [and private sector] entities to increase [the provision and allocation of] [the gender-responsiveness of] [to mainstream a gender perspective of] climate finance with a view to strengthening the capacity of women]

26bis. [*Encourages* Parties and relevant public and private entities to strengthen and mainstream the gender-responsiveness of climate finance with a view to addressing underlying gender inequalities and advance the implementation of the current and future gender action plan within their respective mandates in a country-driven manner and *also encourages* climate finance providers to facilitate simplified access to gender-responsive climate finance, including direct access to finance for grass-roots women's organizations, Indigenous Peoples and local communities, taking into account their specific rights, needs and barriers to access;]

27. [*Requests* [developed country] Parties to provide financial resources, technology transfer capacity-building and other support to developing country Parties for implementing the enhanced Lima work programme on gender and its forthcoming gender action plan;][*Requests* the operating entities of the Financial Mechanism to identify and allocate financial resources to developing country Parties for implementing the enhanced Lima programme on gender and its forthcoming gender action plan;]

[27 bis *Recognizes with appreciation* progress made under the enhanced Lima work programme on gender, and *notes with appreciation* the forthcoming gender action plan and *encourages* Parties, in anticipation of the forthcoming gender action plan, to incorporate gender-responsiveness into their climate actions and when requesting for support and to submit relevant projects for financing via the operating entities of the Financial Mechanism;

*Welcomes* the wide range of projects financed by the Green Climate Fund and the Global Environment Facility that are gender-responsive;

*Encourages* Parties to take advantage of funding available under the Green Climate Fund and Global Environment Facility funding, including via the Green Climate Fund Readiness and Preparatory Support Programme and the Global Environment Facility Small Grants Programme, to enhance their capacity to mainstream gender-responsiveness in climate finance and support implementation of the enhanced Lima work programme on gender;]

28. *Requests* the secretariat to continue to:

(a) Maintain the position of senior gender focal point to retain relevant expertise and support and monitor implementation of the enhanced Lima work programme on gender and its gender action plan;

(b) Prepare an annual gender composition report and a biennial synthesis report on progress in integrating a gender perspective into constituted body processes;

(c) Provide [gender-responsive and rights-based] capacity-building support to constituted bodies and secretariat staff in integrating a gender perspective into their respective areas of work in collaboration with relevant organizations, as appropriate;

(d) Facilitate coordination with other United Nations entities, [including the Convention on Biological Diversity and the United Nations Convention to Combat Desertification,] intergovernmental organizations and non-governmental organizations when supporting implementation of the enhanced Lima work programme on gender and its gender action plan;

(e) Facilitate [the provision of equitable] support for building and strengthening the skills and capacities of national gender and climate change focal points [so as to promote geographical representation];

(f) Support the attendance of national gender and climate change focal points at relevant mandated UNFCCC meetings, upon request and subject to available resources, [so as to promote] [ensuring equitable] geographical representation;

(g) Enhance communication and information-sharing through existing UNFCCC web-based resources and communication activities;

(h) Participate in the United Nations System-wide Action Plan on Gender Equality and the Empowerment of Women to strengthen the integration of gender considerations within the organization and work of the secretariat;

28bis *Encourages* the secretariat to consider using gender budgeting in its own organizational structure, appointing gender focal points in all departments, and making sure all budget proposals have considered effects on gender equality, provided this does not add to the overall cost but increases efficiency;

29. *Encourages* Parties and relevant organizations to participate and engage in the implementation of activities within forthcoming the gender action plan, as appropriate;

30. *Takes note* of the estimated budgetary implications of the activities to be undertaken by the secretariat referred to in paragraph [XX] above and activities [XX in the annex];

31.Moved to preamble (recalling Art. 4 of the Convention)

32. *Requests* that the actions of the secretariat called for in this decision be undertaken subject to the availability of financial resources.

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